

**Florida Inland Navigation District**

**ANNUAL FINANCIAL REPORT**

**September 30, 2010**

**Florida Inland Navigation District**

**ANNUAL FINANCIAL REPORT**

September 30, 2010

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## Report of Independent Auditors

To the Board of Commissioners  
Florida Inland Navigation District  
Jupiter, Florida

We have audited the accompanying basic financial statements of Florida Inland Navigation District (the "District") as of and for the year ended September 30, 2010, as listed in the table of contents. These basic financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2010, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 4, 2011 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

To the Board of Commissioners  
Florida Inland Navigation District

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

*Berger, Toombs, Elam,  
Gaines & Frank*

Berger, Toombs, Elam, Gaines & Frank  
Certified Public Accountants PL  
Fort Pierce, Florida

May 4, 2011

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

Management's discussion and analysis of Florida Inland Navigation District's (the "District") financial performance provides an analysis of the District's financial activities. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements of the District include three components; 1) *Government-wide financial statements*, 2) *Fund financial statements* and 3) *Notes to the financial statements*.

*Government-wide financial statements* provide readers with an overview of the District's financial activities for the year. They can be found on pages 11 and 12 of this report.

These statements include; a **Statement of Net Assets** which presents information on all of the District's assets and liabilities and shows the net assets and a **Statement of Activities** which presents information showing how the District's net assets changed during the most recent fiscal year.

All of the District's programs are considered to be governmental activities and are all related to the maintenance and management of the Atlantic Intracoastal and Okeechobee Waterways. The District's primary source of funds for these activities is ad valorem tax revenues from the twelve member counties, Nassau through Miami-Dade. The District does not have any business type activities that are intended to recover any or all of these costs through user fees and charges.

*Fund financial statements* focus on the near term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information is useful in evaluating the District's near term financing needs. These statements group related accounts so as to maintain control over resources that have been segregated for specific activities or objectives. The District uses a General Fund for this purpose, which is classified as a governmental fund.

*Fund financial statements* include a **Balance Sheet** and a **Statement of Revenues, Expenditures and Changes in Fund Balance** for the General Fund. A **Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual** is provided for the District's General Fund to demonstrate compliance. *Fund financial statements* provide more detailed information about the District's activities, and can be found on pages 13, 15 and 17 of this report.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

The *government-wide financial statements* and the *fund financial statements* provide different pictures of the District. The *government-wide financial statements* provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including land, infrastructure and improvements and all liabilities, including accrued compensation are reported in the **Statement of Net Assets**. The **Statement of Activities** includes depreciation on all long lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The *fund financial statements* provide a picture of the General Fund of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as accrued compensation, are not included in the fund financial statements. To provide a link from the *fund financial statements* to the *government-wide financial statements*, a reconciliation is provided from the *fund financial statements* to the *government-wide financial statements*.

Explanations of the reconciling items between the governmental fund and the governmental activities can be found in Note B on pages 26 and 27.

*Notes to the financial statements* provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 18-30 of this report.

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's budget to actual results for the General Fund for the current year. This required supplementary information can be found on page 17 of this report.

**Financial Highlights**

The following are the highlights of financial activity for the year ended September 30, 2010.

- The District's total net assets at the end of the fiscal year totaled \$166,181,894. Of this amount, \$47.5 million is contracted or obligated funds that will be utilized to complete Assistance Program projects, Interlocal Agreement projects and Intracoastal Waterway (ICW) maintenance dredging. The investment in capital assets currently totals \$102.2 million.
- The District's total fund balance at the end of the fiscal year totaled \$62,672,336. Of this amount, \$58.4 million has been reserved for land acquisition, dredging projects, spoil site development, waterway studies and disaster relief as well as assistance projects, interlocal agreement projects and contracts.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Financial Highlights (Continued)**

- Total revenues exceeded expenses by \$12,430,857. Ad valorem revenues collected from the District's 12 counties totaled \$23.9 million. The District collects approximately \$337,000 per year from the previous sale of property to the City of Edgewater.
- The District's only long-term debt consists of a liability for compensated absences to employees in the amount of \$76,886.
- The District had a total of \$890,180 in prepaid funds on account with the U.S. Army Corps of Engineers (the "Corps") for ICW maintenance dredging.
- The District is owed \$1,862,320 from Corps for IR-2 DMMA Project that was ultimately refunded subsequent to year end.
- Twenty-three Waterway Assistance Program projects with local governments were completed during the year totaling \$5.4 million and with the local government's financial contribution to these projects, over \$10 million in public waterway infrastructure was created.
- Two Cooperative Assistance Program projects were completed with \$2.2 million of funding from the District. Five other projects were approved during the year with costs of \$2.7 million.
- The District paid \$100,000 as part of a three year agreement with the Florida Fish and Wildlife Conservation Commission (FFWCC) for the maintenance of manatee protection zone signs. The agreement ended in 2010.
- During a dredging project on September 14, 2006, dredged material was released onto a 28 acre parcel of protected land owned by the District and St. Johns County. The contractor is primarily responsible for clean up and mitigation for the site. This matter is further discussed in the notes to the financial statements.
- On November 29, 2007 the State Board of Administration froze its assets and restricted withdrawals from its funds. The District had approximately \$9.4 million on account at the time of the freeze. The District had diversified its own investments and as a result of the freeze did not experience any liquidity issues. As of September 30, 2010 the District had approximately \$357,000 frozen in Fund B with an estimated value of \$196,054. This item is discussed further in notes of the financial statements.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Financial Highlights (Continued)**

- The District expended \$7.4 million for the construction of Dredged Material Management Areas. The sites were constructed as part of the District's Long Range Dredged Material Management Plan for the maintenance of the ICW.
- This District was required to reimburse FEMA approximately \$91,000 for prior claims regarding manatee sign damage from hurricanes Wilma and Jeanne. The District no longer maintains manatee signs.
- The District received \$1.6 million from Palm Beach County for prior grants funded in part by the ACOE for Peanut Island.

**Financial Analysis of the District**

The following schedule provides a summary of the assets, liabilities and net assets of the District and is presented by category for comparison purposes.

**Net Assets**

Over time, net assets may serve as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$166,181,894 at the close of the most recent fiscal year. The majority of these net assets reflect the District's investment in land for the management of the waterway. The District has no related debt on these capital assets.

	<b>Governmental Activities</b>		<b>% Change</b>
	<b>2010</b>	<b>2009</b>	
Current assets	\$ 67,061,933	\$ 58,012,377	15.6%
Capital assets	102,238,370	97,472,625	4.9%
<b>Total Assets</b>	<b>169,300,303</b>	<b>155,485,002</b>	<b>8.9%</b>
Current liabilities	3,099,187	1,715,031	80.7%
Non-current liabilities	19,222	18,934	1.5%
<b>Total Liabilities</b>	<b>3,118,409</b>	<b>1,733,965</b>	<b>79.8%</b>
Invested in capital assets	102,238,370	97,472,625	4.9%
Restricted	47,483,117	42,311,865	12.2%
Unrestricted	16,460,407	13,966,547	17.9%
<b>Total Net Assets</b>	<b>\$ 166,181,894</b>	<b>\$ 153,751,037</b>	<b>8.1%</b>

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Financial Analysis of the District (Continued)**

The District's total assets at the end of the fiscal year totaled \$169,300,302; of this amount, \$47.5 million is contracted or obligated funds that will be utilized to complete Assistance Program projects, Interlocal Agreement projects and ICW maintenance dredging. The investment in capital assets currently totals \$102.2 million. The remaining balance of \$16.5 million is unrestricted and is available to meet the District's future obligations.

Governmental activities increased the District's net assets by \$12,430,857. Key Elements of these changes are listed below.

	<b>Governmental Activities</b>		<b>%</b>
	<b>2010</b>	<b>2009</b>	<b>Change</b>
Governmental Revenues			
Ad valorem taxes	\$ 23,948,384	\$ 26,926,499	-11.1%
Investment earnings	471,901	752,698	-37.3%
Miscellaneous revenues	<u>1,635,391</u>	<u>37,678</u>	4240.4%
Total Revenues	<u>26,055,676</u>	<u>27,716,875</u>	-6.0%
Expenses			
General government	1,772,333	1,765,703	0.4%
Physical environment	<u>11,852,486</u>	<u>14,436,981</u>	-17.9%
Total Expenses	<u>13,624,819</u>	<u>16,202,684</u>	-15.9%
Change in Net Assets	12,430,857	11,514,191	8.0%
Net Assets - Beginning of Year	<u>153,751,037</u>	<u>142,236,846</u>	8.1%
Net Assets - End of Year	<u>\$ 166,181,894</u>	<u>\$ 153,751,037</u>	8.1%

The decrease in Ad Valorem Taxes is directly related to the decrease in property values in the twelve District Counties. The millage rate remained the same as last year. Lower interest rates have attributed to the decrease in investment earnings, along with the loss on investments in Fund B. Miscellaneous revenues include a reimbursement of \$1.6 million for a project completed in a prior year that the expenses were lower than the estimated costs paid by the District. The decrease in physical environment expenses can be attributed to the decrease in grants and agreements awarded. This is a direct effect of the decrease in revenues.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Financial Analysis of the District's Funds**

The District has only one governmental fund which provides information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. The unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund balance increased \$8 million, from prior year, to \$62.7 million as of September 30, 2010. The key factor attributing to the increase is the timing of projects authorized by the District through its Waterway and Cooperative Assistance grants programs. Of the total fund balance, \$58.4 million has been reserved for land acquisition, dredging projects, spoil site development, waterway studies and disaster relief as well as assistance projects, interlocal agreement projects contracts.

**Capital Assets**

During the fiscal year the District expended approximately \$4.8 million for the purchase of land and the construction of dredged material management areas. The District's Martin County site M-5 was severely damaged during hurricane Frances, Jeanne and Wilma. The District repaired and significantly improved the shoreline stabilization at M-5 for a total cost of \$1.7 million. These sites will be used in the maintenance of the Intracoastal Waterway. The IR-2 DMMA project has \$4.2 million in construction in progress at year end.

	<b>Capital Assets</b>	
	(Net of Depreciation)	
	<u><b>2010</b></u>	<u><b>2009</b></u>
Land and easements	\$ 77,403,370	\$ 76,420,891
Construction in progress	4,255,935	-
Website - const. in progress	-	35,152
Building and improvements	46,807	53,601
Dredged material management	20,436,247	20,928,942
Furniture and equipment	96,011	34,039
<b>Total Capital Assets (Net)</b>	<u><u>\$ 102,238,370</u></u>	<u><u>\$ 97,472,625</u></u>

Additional information on the District's capital assets can be found in Note D in the notes to the financial statements.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Long-Term Debt**

The only long-term debt of the District is for compensated absences to employees that totaled \$76,886 at September 30, 2010.

**General Fund Budgetary Highlights**

During the year the District amended its budget using budget transfers and carry forward funds, the major changes are summarized as follows.

*The following budgetary changes were funded using previously allocated but unspent funds:*

- A \$1.2 million decrease in the ICW Dredging account.
- A \$376,000 decrease in DMMA development.
- A \$4 million increase for the construction of DMMA IR-2.
- A \$1 million reduction cost estimate for the clean-up of SR-14.
- A \$3 million reduction for an Interlocal Agreement Project for the Okeechobee Waterway.

**Economic Factors and Next Year's Budget**

Florida Inland Navigation District does not anticipate any economic factors to have a significant effect on the financial position or results of operations of the District in fiscal year 2011.

The District is a partner with the U.S. Army Corps of Engineers in the maintenance and management of the Intracoastal and Okeechobee Waterways. Over the past several years, Federal budget cuts have required the District to increase its spending on waterway maintenance dredging to ensure safe and efficient navigation by our waterway users. The outlook on Federal funding for the waterways remains tight and could possibly be reduced even further. The District increased its millage rate in 1997 to address this federal shortfall but has not raised it since. The District's millage rate for fiscal year 2010 is .0345. This rate did not exceed the maximum millage rate allowed.

In the latter part of 2007, the real estate market experienced a significant drop in sales. As a result, property values have decreased. It is expected that the property appraiser will continue to adjust their property values assessments down in fiscal year ending September 30, 2010 to reflect the real estate market.

**Florida Inland Navigation District  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2010**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Economic Factors and Next Year's Budget (Continued)**

Interest rates on the District's investments plummeted to an average rate of less than 1%. All of the District deposits, excluding \$81,014 in SBA Fund A and \$357,000 in Fund B, are Chapter 280 collateralized deposits. In addition, the District has implemented a conservative banking policy which utilizes the Bauer statewide banking report. This has allowed the District to objectively analyze qualified public depositories and their respective soundness. This has enabled the District to avoid banks that might be taken over by the Federal Deposit Insurance Corporation (FDIC).

**Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to David Roach, Executive Director, Florida Inland Navigation District, 1314 Marcinski Road, Jupiter, Florida 33477.

**Florida Inland Navigation District**  
**STATEMENT OF NET ASSETS**  
**September 30, 2010**

	<u><b>Governmental Activities</b></u>
<b>ASSETS</b>	
Current Assets:	
Cash and cash equivalents	\$ 26,395,186
Investments	35,352,874
Due from other governments	2,266,426
Accrued interest receivable	157,641
Note receivable	1,348,074
Prepaid items	890,180
Restricted Assets:	
Cash and cash equivalents	651,552
Total Current Assets	<u>67,061,933</u>
Non-current Assets:	
Capital assets not being depreciated	81,659,305
Capital assets being depreciated	26,553,471
Less: accumulated depreciation	<u>(5,974,406)</u>
Total Non-current Assets	<u>102,238,370</u>
Total Assets	<u>169,300,303</u>
 <b>LIABILITIES</b>	
Current Liabilities	
Accounts payable	2,868,533
Retainage payable	172,990
Compensated absences	57,664
Total Current Liabilities	<u>3,099,187</u>
Non-current Liabilities:	
Compensated absences	19,222
Total Liabilities	<u>3,118,409</u>
 <b>NET ASSETS</b>	
Invested in capital assets	102,238,370
Restricted for dredging projects	22,614,254
Restricted for grants, interlocals and contracts	24,217,311
Restricted in escrow	651,552
Unrestricted	16,460,407
Total Net Assets	<u><u>\$ 166,181,894</u></u>

See accompanying notes.

**Florida Inland Navigation District  
STATEMENT OF ACTIVITIES  
For the Year Ended September 30, 2010**

**Expenses by:**

**Functions/Programs**

Governmental Activities	
General government	\$ (1,772,333)
Physical environment	<u>(11,852,486)</u>
Total Governmental Activities	<u>(13,624,819)</u>

**General Revenues:**

Ad valorem taxes	23,948,384
Investment earnings	471,901
Miscellaneous revenues	<u>1,635,391</u>
Total General Revenues	<u>26,055,676</u>

Change in Net Assets	12,430,857
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Net Assets - October 1, 2009	<u>153,751,037</u>
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Net Assets - September 30, 2010	<u><u>\$ 166,181,894</u></u>
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*See accompanying notes.*

**Florida Inland Navigation District  
BALANCE SHEET -  
GOVERNMENTAL FUNDS  
September 30, 2010**

<b>ASSETS</b>	<b>General Fund</b>
Cash and cash equivalents	\$ 26,395,186
Investments	35,352,874
Due from other governments	2,266,426
Accrued interest receivable	157,641
Restricted cash and cash equivalents	651,552
Note receivable	1,348,074
Prepaid items	<u>890,180</u>
Total Assets	<u><u>\$ 67,061,933</u></u>
 <b>LIABILITIES AND FUND BALANCES</b>	
<b>LIABILITIES</b>	
Accounts payable	\$ 2,868,533
Retainage payable	172,990
Deferred revenues	<u>1,348,074</u>
Total Liabilities	<u>4,389,597</u>
 <b>FUND BALANCES</b>	
Reserved for:	
Dredging projects	23,265,806
Prepaid items	890,180
Grants, interlocals and contracts	23,679,401
Land purchases	2,542,417
Spoil site development	7,367,600
Waterway studies	537,910
Disaster relief	1,000,000
Unreserved:	
Designated for subsequent years' expenditures	<u>3,389,022</u>
Total Fund Balance	<u>62,672,336</u>
Total Liabilities and Fund Balances	<u><u>\$ 67,061,933</u></u>

See accompanying notes.

**Florida Inland Navigation District  
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES  
TO NET ASSETS OF GOVERNMENTAL ACTIVITIES  
September 30, 2010**

Total Governmental Fund Balances	\$ 62,672,336
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets not being depreciated (land and easements (\$77,403,370), and CIP-dredged material management areas (\$4,255,935)) used in governmental activities are not financial resources and; therefore, are not reported in the funds.	81,659,305
Capital assets being depreciated (building and improvements (\$195,404), dredged material management areas (\$26,032,870), furniture and equipment (\$325,197), and accumulated depreciation (\$(5,974,406))) used in governmental activities are not financial resources and therefore, are not reported in the funds.	20,579,065
Notes receivable are not financial resources in the current period and therefore are reported as deferred revenues.	1,348,074
Accrued compensated absences are not financial uses, and therefore, are not reported in the funds.	<u>(76,886)</u>
Net Assets of Governmental Activities	<u><u>\$ 166,181,894</u></u>

*See accompanying notes.*

**Florida Inland Navigation District**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**For the year ended September 30, 2010**

	General Fund
Revenues	
Ad valorem taxes	\$ 23,948,384
Investment earnings	471,901
Miscellaneous	1,972,409
Total Revenues	26,392,694
Expenditures	
Current	
General government	1,771,183
Physical environment	11,060,320
Capital outlay	5,557,911
Total Expenditures	18,389,414
Net Change in Fund Balances	8,003,280
Fund Balances - October 1, 2009	54,669,056
Fund Balances - September 30, 2010	\$ 62,672,336

*See accompanying notes.*

**Florida Inland Navigation District**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE**  
**STATEMENT OF ACTIVITIES**  
**For the year ended September 30, 2010**

Net Change in Fund Balances - Total Governmental Funds	\$ 8,003,280
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount capital outlay (\$5,557,911) exceeded depreciation expense ((\$792,166)) in the current period.	4,765,745
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This is the change in accrued compensated absences.	(1,150)
Collection of the note receivable is reported as miscellaneous income in the governmental fund statements; however, it is not considered a current financial resource and therefore is not reported on the Statement of Activities.	<u>(337,018)</u>
Change in Net Assets of Governmental Activities	<u><u>\$ 12,430,857</u></u>

*See accompanying notes.*

**Florida Inland Navigation District**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -**  
**GENERAL FUND**  
**For the Year Ended September 30, 2010**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues				
Ad valorem taxes	\$24,088,449	\$23,930,063	\$ 23,948,384	\$ 18,321
Investment income	447,079	286,074	471,901	185,827
Miscellaneous	786,500	1,618,258	1,972,409	354,151
Total Revenues	<u>25,322,028</u>	<u>25,834,395</u>	<u>26,392,694</u>	<u>558,299</u>
Expenditures				
Current				
General government				
Administration	1,744,613	1,747,964	1,687,346	60,618
Public information	101,738	112,518	83,837	28,681
Physical environment				
Waterway assistance grants	24,499,605	26,549,440	6,344,231	20,205,209
Cooperative assistance grants	4,065,500	4,966,000	2,206,000	2,760,000
Operations	24,882,076	26,281,817	1,840,849	24,440,968
Interlocal agreements	4,037,617	905,195	293,100	612,095
Manatee signs	100,000	190,215	190,215	-
Disaster relief grants	1,000,000	1,000,000	-	1,000,000
Long range studies	649,795	723,832	185,925	537,907
Capital outlay	13,928,231	16,420,407	5,557,911	10,862,496
Total Expenditures	<u>75,009,175</u>	<u>78,897,388</u>	<u>18,389,414</u>	<u>60,507,974</u>
Net Change in Fund Balances	<u>(49,687,147)</u>	<u>(53,062,993)</u>	<u>8,003,280</u>	<u>61,066,273</u>
Fund Balances - October 1, 2009	<u>54,669,056</u>	<u>54,669,056</u>	<u>54,669,056</u>	<u>-</u>
Fund Balances - September 30, 2010	<u>\$ 4,981,909</u>	<u>\$ 1,606,063</u>	<u>\$62,672,336</u>	<u>\$ 61,066,273</u>

See accompanying notes.

**Florida Inland Navigation District**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB). The District's more significant accounting policies are described below.

**1. Reporting Entity**

The Florida Inland Navigation District (the "District") is an independent special taxing district created by the Florida Legislature on May 25, 1927 for the purpose of acting as the "local interest" authorizing and directing the improvement and maintenance of the Intracoastal Waterway from the City of Jacksonville, Florida to the City of Miami, Florida. In 1943, the Legislature made the District the local interest sponsor of that portion of the waterway between the Florida-Georgia border and the City of Jacksonville. In 2004, the Florida Legislature approved the addition of Nassau County to the District's taxing boundaries. Nassau County voters approved the District tax by referendum in November 2004 and the Governor appointed the first District Commissioner from Nassau County in March 2005. The District's boundaries include the twelve counties on the east coast of Florida from Nassau to Miami-Dade County, both inclusive. The District is governed by a twelve member Board of Commissioners, one from each county included in the District, appointed by the Governor. The Commissioners serve for a term of four years and select a chair from among the Commission members.

The Florida Legislature, in 1996, passed Chapters 374.980 through 374.988 F.S., "The Florida Inland Navigation District Law", amending, codifying and containing the complete charter of the District in association with Florida Statutes Sections 374.975-978, effective July 1, 1996. This law also repealed all previous special acts relating to the District with exception of Section 9 of Chapter 65-900 relating to the District's taxing authority.

The enabling legislation outlines the following responsibilities:

- Obtain and convey free of cost to the United States all lands necessary for a right of way and dredge material management for the Atlantic Intracoastal and Intracoastal waterways.
- Contract directly for, or enter into agreements with, the United States Army Corps of Engineers (the "Corps") or other agencies for waterway dredging or dredged material management area construction.
- Collect data on the advantages and benefits of the Intracoastal Waterway.
- Expend funds for publicizing the Intracoastal Waterway.
- Developing long-range plans for maintenance of the Intracoastal Waterway and for dredge material management.
- Acting as the local sponsor of the Okeechobee Waterway from the St. Lucie inlet to the St. Lucie lock. See below for the changes enacted in 2005.

**Florida Inland Navigation District**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**1. Reporting Entity (Continued)**

- Funding of projects under “Section 107, River and Harbor Act of 1960” in cooperation with the Corps.
- Provide funding assistance for beach re-nourishment and inlet management projects, within certain guidelines.
- Furnishing of financial support to local governments in the District for public navigation, public recreation, inlet management, environmental education and boating safety programs, within certain guidelines.
- Providing financial assistance within certain guidelines to the state and counties to pay part of the costs of acquisition, planning, development construction, reconstruction, extension, improvement, operation and maintenance of waterway related projects.
- Paying part of the costs of acquisition of dredge material management sites in cooperation with navigation-related districts.
- Assistance to port authorities for certain projects.
- The Florida Legislature, in 2005, amended the law to extend the District’s local interest responsibilities to that section of the Okeechobee Waterway between the St. Lucie lock and western Palm Beach County line.

These financial statements present the Florida Inland Navigation District (the primary government) as a stand-alone government. The reporting entity for the District includes all functions of government in which the District’s Board exercises oversight responsibility including, but not limited to, financial interdependency, selection of governing authority, designation of management, significant ability to influence operations and accountability for fiscal matters.

Based upon the application of the above-mentioned criteria as set forth in Governmental Accounting Standards Board Statement Number 14, The Financial Reporting Entity, the District has identified no component units.

**2. Measurement Focus and Bases of Accounting**

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**2. Measurement Focus and Bases of Accounting (Continued)**

**a. Government-wide Financial Statements**

Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. The District accounts for all financial resources in one fund, the General Fund, which includes all the governmental activities of the primary government.

Governmental activities are primarily supported by property tax revenues and investment income. The sale of land is reported as other financing sources.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure.

**b. Fund Financial Statements**

The underlying accounting system of the District is organized and operated with one fund. The operations of that fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate.

Fund financial statements for the primary government's governmental fund are presented after the government-wide financial statements. These statements display information about the General Fund.

**Governmental Funds**

When both restricted and unrestricted resources are combined in a fund, qualified expenses are considered to be paid first from restricted resources, and then from unrestricted resources.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become measurable and available. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**2. Measurement Focus and Bases of Accounting (Continued)**

**b. Fund Financial Statements (Continued)**

**Governmental Funds (Continued)**

Ad valorem assessments and investment earnings associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Revenues for expenditure driven grants and interlocal agreements are recognized when the related expenditures are incurred. All other revenue items are considered to be measureable and available only when cash is received by the District.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the Balance Sheet. The reported fund balance is considered to be a measure of “available spendable resources”. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund equity.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources are expended, rather than capitalized as fund assets.

**3. Basis of Presentation**

**a. Governmental Major Funds**

General Fund - The General Fund is the District’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**b. Non-current Governmental Assets/Liabilities**

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as general obligation bonds, be reported in the governmental activities column in the government-wide Statement of Net Assets.

**Florida Inland Navigation District**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**4. Assets, Liabilities, and Net Assets or Equity**

**a. Cash and Investments**

Chapter 280, Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits. Cash and cash equivalents consist of cash on hand, time and demand deposits.

Funds in excess of those required to meet current or short term expenses may be invested, per the District's investment policy, in Certificates of Deposit (CD's), a fully insured interest bearing account such as money market with a local bank, or with the State Board of Administration (SBA). Limited in the aggregate, to five percent (5%) of the District's total investment portfolio may be invested in an alternate investment vehicle, authorized by Florida Statute.

The District is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

1. The Local Government Surplus Funds Trust as created by Section 218.415, Florida Statutes;
2. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
3. Interest-bearing time deposits or savings accounts in qualified public depositories;
4. Direct obligations which are secured by the United States Treasury;
5. Other investments authorized by law or resolution of the District.

Investments in the Local Government Surplus Funds Trust Fund and Fund B Surplus Funds Trust Fund are recorded at the value of the pool shares, which is fair value.

**b. Restricted Assets**

Pursuant to agreements with the Corps, the District has deposits in financial institution held in escrow to pay for their share of the estimated costs of dredging and other waterway projects undertaken by the Corps. Fund balance is reserved and net assets are restricted to the extent of restricted assets available for dredging projects with the Corps. At the completion of the project, any unspent funds will be returned to the District. Qualified expenses are considered to be paid first from restricted net assets and then from unrestricted net assets.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**4. Assets, Liabilities, and Net Assets or Equity (Continued)**

**c. Prepaid Items**

Florida Inland Navigation District funds certain projects relating to the management of the Intracoastal Waterway pursuant to agreements with the Corps. The District has funds on account with the Corps that may be returned or reallocated to other projects. Reported amounts in the governmental fund are equally offset by a reservation of fund balance in the fund financial statements, which indicates that these amounts do not constitute “available spendable resources” even though they are a component of current assets.

**d. Capital Assets and Depreciation**

Capital assets, which include land, buildings and equipment, are reported in the government-wide financial statements. When purchased, acquired or constructed for over \$1,000, capital assets are recorded as expenditures in the governmental fund and capitalized as assets in the government-wide statement of net assets. Capital assets are carried at historical cost or estimated historical cost. Contributed assets are recorded at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Infrastructure, such as dredged material management areas, is capitalized along with other general capital assets at historical costs. The valuation basis for capital assets is historical cost. Donated capital assets are recorded at estimated fair value on the date donated.

Depreciation has been provided over the estimated useful lives using the straight-line method of depreciation.

The estimated lives for each major class of depreciable capital assets are as follows:

Building and improvements	30 years
Dredged material management areas	15-50 years
Furniture and equipment	3-5 years

The District has easements on approximately 250 properties that cover an estimated 32,000 acres within the District. Additionally, another 25,000 acres of land is encompassed by the right of way easement for the Atlantic Intracoastal Waterway. The District’s easements are included in land, but do not represent fee simple ownership in real property.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**4. Assets, Liabilities, and Net Assets or Equity (Continued)**

**d. Capital Assets and Depreciation (Continued)**

The easements represent the right of the District to use the easement site for waterway purposes at any time necessary. Therefore, the property may be rendered useless for any type of other development until the easement is released by the District. The District has developed a policy which states the conditions that must be met before an easement will be considered for release. The District will not release any easements until a comprehensive long-range study of its dredged material management needs is complete in that county. Easements for dredge material management may be released if they are not needed pursuant to the Long-Range Dredge Material Management Plan. Following District Board approval of the easement for release, the information is submitted to the Corps for their approval.

**e. Taxes Receivable – Property Taxes**

Under Florida Law, the assessment of all properties and collection of all county, municipal and special district property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The tax levy of the District is established by the District Board of Commissioners prior to October 1<sup>st</sup> of each year at which time the various County Tax Collectors incorporate the District millage into the total tax levy, which includes the various county, municipal and other special district tax levies. All property is reassessed according to its fair value on January 1<sup>st</sup> of each year and certain residential property is limited to a 3% annual increase. Each County's assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all the appropriate requirements of State statutes.

All real and tangible personal property taxes are due and payable on November 1<sup>st</sup> each year. Each County mails to each property owner on the assessment roll, a notice of the taxes due and each County also collects the taxes for the District. Taxes may be paid upon receipt of such notice from each County, with discounts at the rate of 4% if paid in the month of November, 3% if paid in the month of December, 2% if paid in the month of January and 1% if paid in the month of February. Taxes paid during the month of March are without discount, and all unpaid taxes on real and tangible personal property become delinquent and liens are placed on April 1<sup>st</sup> of the year following the year in which taxes were assessed. There were no material delinquent taxes at September 30, 2010.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**4. Assets, Liabilities, and Net Assets or Equity (Continued)**

**f. Compensated Absences**

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave for regular employees. Up to 25 days of annual leave and 6 days of sick leave may be accrued during the year. Senior management employees earn 30 days of annual leave and 15 days of sick leave each year. If regular employees have annual vacation leave hours in excess of the 30 days maximum, at the end of the fiscal year all such excess leave will be cancelled and the employee will have the option to either be paid in cash for 50% of all such cancelled leave, or convert the cancelled hours to sick leave credits to be added to the accrual of unused sick leave credits. Senior management employees may accumulate up to 60 days of annual leave and sick leave. Any excess annual leave accrued over 60 days by senior management employees may be converted to sick leave. Sick leave accrued in excess of 60 days shall be lost. In the event of termination, an employee is reimbursed on a pro-rata basis for accumulated unused vacation days. Employees are reimbursed for 25% of accumulated sick leave upon leaving District employment in good standing. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund only if they have matured, for example, as a result of employee resignations or retirements.

**g. Net Assets**

Equity in the government-wide statement of net assets is displayed in three categories: 1) invested in capital assets net of related debt, 2) restricted and 3) unrestricted. Net assets invested in capital assets net of related debt, consist of capital assets reduced by accumulated depreciation and by any outstanding debt incurred to acquire, construct, or improve those assets. Net assets are reported as restricted when there are legal limitations imposed on their use by District legislation or external restrictions by other governments, creditors, or grantors. Unrestricted net assets consist of all net assets that do not meet the definition of either of the other two components.

**h. Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use of specific purpose. Designations of unreserved fund balance in governmental funds indicate the utilization of these resources in the ensuing year's budget or tentative plans for future use.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**4. Assets, Liabilities, and Net Assets or Equity (Continued)**

**i. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**j. Budgets**

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 189 and Section 200.065, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. Formal budgets are adopted for the general fund. The legal level of budgetary control is at the fund level.

**NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets**

“Total fund balances” of the District’s governmental funds (\$62,672,336) differs from “net assets” of governmental activities (\$166,181,894) reported in the Statement of Net Assets. This difference primarily results from the long-term economic focus of the Statement of Net Assets versus the current financial resources focus of the Governmental Fund Balance Sheet. The effect of the differences is illustrated below.

**Capital related items**

When capital assets (improvements and infrastructure that are to be used in governmental activities) are purchased or constructed, the cost of those assets is reported as expenditures in governmental funds. However, the Statement of Net Assets included those capital assets among the assets of the District as a whole.

Land and easements	\$ 77,403,370
Construction in progress - dredged material management areas	4,255,935
Buildings and improvements	195,404
Dredged material management areas	26,032,870
Furniture and equipment	325,197
Accumulated depreciation	<u>(5,974,406)</u>
Total	<u>\$ 102,238,370</u>

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)**

**1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets (Continued)**

**Unearned revenues**

Unearned revenues in the statement of net assets differ from the amount reported in the governmental funds due to revenue from the note receivable. Governmental fund financial statements report unearned revenues or revenues which are measurable but not available as deferred revenues. However, unearned revenues in governmental funds are susceptible to full accrual on government-wide financial statements.

Unearned revenues	\$ <u>1,348,074</u>
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**Accrued compensated absences**

Accrued compensated absences are not financial uses, therefore, are not reported in the fund.

Accrued compensated absences	\$ <u>76,886</u>
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**2. Explanation of Differences Between the Governmental Fund Operating Statements and the Statement of Activities**

The “net change in fund balances” for government funds ((\$8,003,280)) differs from the “change in net assets” for governmental activities ((\$12,430,857)) reported in the Statement of Activities. The differences arise primarily from the long-term economic focus of the Statement of Activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

**Capital related items**

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net assets decrease by the amount of depreciation expense charged for the year.

Capital outlay	\$ 5,557,911
Depreciation expense	(792,166)
Total	\$ <u>4,765,745</u>

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)**

**2. Explanation of Differences Between the Governmental Fund Operating Statements and the Statement of Activities (Continued)**

**Long-term debt transactions**

Some expenses reported in the Statement of Activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

Net increase in accrued compensated absences	\$ <u>1,150</u>
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**Deferred revenues**

Some revenues are not recognized in the current period because the resources are not available; therefore, these revenues are not reported in the fund financial statements. The amount listed below is the net of the prior and current fiscal years and are included in the statement of activities

Net change in deferred revenues	\$ <u>(337,018)</u>
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**NOTE C – CASH AND INVESTMENTS**

**Deposits**

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments. The carrying value of these deposits at September 30, 2010 was \$29,090,461 and the bank balance was \$26,395,186. All the deposits were covered by FDIC or collateralized in accordance with the "Florida Security for Public Deposits Act".

**Investments**

The State Board of Administration (SBA) administers the Local Government Surplus Funds Trust Fund (LGIP) and the Fund B Surplus Funds Trust Fund. (Fund B), both of which are governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the LGIP and Fund B. The LGIP is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for a 2a-7 fund, which permits money market funds to use amortized cost to maintain a constant net asset value (NAV) of \$1 per share. The fair value of the position in the LGIP is equal to the value of the pool shares. The Fund B is accounted for as a fluctuating NAV pool. As of September 30, 2010, the fair value factor for Fund B was 0.707058094. The Fund B is not subject to participant withdrawal requests. Distributions from Fund B, as determined by the SBA, are effected by transferring eligible cash or securities to the LGIP, consistent with the pro rata allocation of pool shareholders of record at the creation of Fund B. One hundred percent of such distributions from Fund B are available as liquid balance within the LGIP. The investments in the LGIP and Fund B are not insured by FDIC or any other governmental agency.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE C – CASH AND INVESTMENTS (CONTINUED)**

As of September 30, 2010, the District had the following investments and maturities:

<u>Investments</u>	<u>Maturity</u>	<u>Book Value</u>	<u>FMV</u>
LGIP	N/A	\$ 72,043	\$ 72,043
Fund B	N/A	276,161	195,262
Certificate of Deposit	7/19/2011	15,000,000	15,000,000
Certificate of Deposit	6/17/2011	5,000,000	5,000,000
Certificate of Deposit	6/17/2011	5,085,569	5,085,569
Certificate of Deposit	1/22/2011	5,000,000	5,000,000
Certificate of Deposit	7/7/2011	<u>5,000,000</u>	<u>5,000,000</u>
Total Investments		<u>\$ 35,433,773</u>	<u>\$ 35,352,874</u>

Concentration of Credit Risk

The District's investment policy states that investments shall be diversified to control the risk of loss resulting from concentration of assets. There is no cap on funds being invested in Certificates of Deposits (CD's), a fully insured interest bearing account (example being a money market account) with a local bank, or with the State Board of Administration. Alternative investment vehicles may be utilized; however, the investments will be limited in the aggregate to five percent (5%) of the District's total investment portfolio.

Interest Rate Risk

The District's investment policy limits interest rate risks by attempting to match investments with known cash needs and anticipated cash flow requirements. To meet the operating needs and any other unforeseen temporary cash requirements, the District maintains sufficient cash to cover all checks and wire transfers in liquid investments having a maturity of 90 days or less.

Credit Risk

The District's investments in government obligation mutual funds are limited by state statutory requirements. As of September 30, 2010, the investments in Certificates of Deposit consisted of 99% of the District's total investments. The State Board of Administration Fund LGIP was rated AAAM by Standard and Poors. The investments in the State Board of Administration were less than 1% of the District's total investments. Fund B is not rated by a nationally recognized statistical rating organization.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE D – CAPITAL ASSETS**

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Non-Depreciable Assets:				
Land and easements	\$ 76,420,891	\$ 982,479	\$ -	\$ 77,403,370
Construction in progress	-	4,255,935	-	4,255,935
Website design - In progress	35,152	-	35,152	-
Total Non-depreciable Assets	<u>76,456,043</u>	<u>5,238,414</u>	<u>35,152</u>	<u>81,659,305</u>
Depreciable Capital Assets:				
Building and improvements	195,404	-	-	195,404
Dredged material management areas	25,758,791	274,079	-	26,032,870
Furniture and equipment	244,627	80,570	-	325,197
Total Depreciable Assets	<u>26,198,822</u>	<u>354,649</u>	<u>-</u>	<u>26,553,471</u>
Total Capital Assets	<u>102,654,865</u>	<u>5,593,063</u>	<u>35,152</u>	<u>108,212,776</u>
Accumulated Depreciation:				
Building and improvements	(141,803)	(6,794)	-	(148,597)
Dredged material management areas	(4,829,849)	(766,774)	-	(5,596,623)
Furniture and equipment	(210,588)	(18,598)	-	(229,186)
Total Accumulated Depreciation	<u>(5,182,240)</u>	<u>(792,166)</u>	<u>-</u>	<u>(5,974,406)</u>
Depreciable Assets, Net of Depreciation	<u>21,016,582</u>	<u>(437,517)</u>	<u>-</u>	<u>20,579,065</u>
Total Capital Assets, Net of Depreciation	<u>\$ 97,472,625</u>	<u>\$ 4,800,897</u>	<u>\$ 35,152</u>	<u>\$ 102,238,370</u>

**NOTE E – PENSION PLAN**

All of Florida Inland Navigation District's qualified employees participate in the Florida Retirement System ("FRS"), which is administered by the State of Florida Department of Management Services. Employees elect participation in either the defined benefit plan ("Pension Plan"). A multiple-employer cost sharing defined benefit retirement plan, or the defined contribution plan ("Investment Plan") under the FRS. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The Florida Retirement System was established in 1970 by Chapter 121, Florida Statutes. Rules governing the operation and administration may be found in Chapter 60S of the Florida Administrative Code. Changes to the System can only be an act of the Florida Legislature.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE E – PENSION PLAN (CONTINUED)**

Benefits are determined by category and length of service as follows:

<b>Membership Category</b>	<b>Benefit</b>	<b>Vesting</b>	<b>July 1, 2010 Employer Contribution Rate</b>	<b>July 1, 2009 Employer Contribution Rate</b>
Regular	1.6% times years of service times average compensation (5 highest years) if age 62 or 30 years of service at any age.	After 6 years of creditable service.	10.77%	9.85%
Senior Management	2.0% times years of service times average compensation (5 highest years) if age 62 or 30 years of service at any age.	After 6 years of creditable service.	14.57%	13.12%
Elected State Officer (includes County Officials)	3% times years of service times average compensation (5 highest years) with 6 years of ESOC service and age 62 or 6 years any service and age 62 or 30 years any service regardless of age.	After 6 years of creditable service.	14.37%	16.53%
Deferred Retirement Option Program (DROP) from FRS	Accumulated FRS benefits earn 6.5% effective annual rate of interest compounded monthly for a period up to 60 months after becoming vested having reached normal retirement date and remaining employed.	Subject to normal system vesting provisions for membership category.	12.25%	10.91%

For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. No employee contributions are required. Participating employer contributions are based upon actuarially determined state-wide rates established by the State of Florida, that are expressed as percentages of annual covered payroll, adequate to accumulate sufficient assets to pay benefits when due. The contribution requirement for the years ended September 30, 2010, 2009, and 2008 were \$56,709, \$53,902 and \$47,088, respectively, which is equal to the required contribution for each year.

The Florida Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Division of Retirement, 1317 Winewood Blvd, Building 8, Tallahassee, Florida 32399-6570 or by calling 850-488-5541.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE F – LONG TERM DEBT**

The long term debt of the District consists of compensated absences. The changes for the year ended September 30, 2010 are:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Compensated Absences	<u>\$ 75,736</u>	<u>\$ 58,222</u>	<u>\$ 57,072</u>	<u>\$ 76,886</u>	<u>\$ 57,665</u>

**NOTE G – MANATEE SIGNS**

In September of 2008, the District entered into an agreement with the Florida Fish and Wildlife Conservation Commission (FFWCC). In accordance with the agreement, the FFWCC will take over the maintenance and responsibility for all the manatee signs located in the twelve counties within the District boundaries, consisting of approximately 2,100 signs. The agreement states that the District will provide funding of \$100,000 for the fiscal years September 30, 2008, 2009 and 2010. The District, during the 2010 fiscal year, paid \$100,000 to the FFWCC.

**NOTE H – TROPICAL STORM FAY**

On August 20, 2008, Tropical Storm Fay passed over Brevard and St. Johns Counties causing severe flooding and wind damage. Dredged material management areas BV-NASA and SJ-1 were impacted. The District applied for FEMA aid for the repair of these sites which was approved and then later denied. Appeals were filed for both sites and the SJ-1 appeal was approved November 19, 2010. The District is entering into agreements in March 2011 to repair SJ-1. Repairs were completed at BV-NASA during the year ended September 30, 2009 at a cost of \$214,000. The District filed a second appeal May 12, 2010 for this site which is currently pending review by the State Insurance Commissioner.

**NOTE I – COMMITMENTS AND CONTINGENCIES**

Waterway Assistance and Cooperative Assistance Programs

The District provides matching funds of up to 50% for waterway projects related to waterway access and recreation and up to 75% for public navigation programs. At September 30, 2010, the District had approved projects totaling approximately \$31.5 million, of which, approximately \$22.5 million remains to be paid upon completion of the projects. The remaining amount is included in the District's budget for the fiscal year ending September 30, 2010.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE I – COMMITMENTS AND CONTINGENCIES (CONTINUED)**

Contracts and Interlocal Agreements

The District has entered into contracts for professional services related to waterway management. At September 30, 2010, the District had approved contracts totaling approximately \$2.4 million, of which approximately \$1.5 million remains to be paid upon completion of the projects. The remaining amount is included in the District's budget for the fiscal year ending September 30, 2010.

Dredged Material Released at SJ-14

On September 14, 2006, a dredged material release occurred at one of the District's Dredged Material Management Areas (DMMA) SJ-14 in St. Johns County. The Corps subcontracted the dredging project to a contractor, Dredge Enterprise, LLC, who allowed a release of dredged material into a protected wetland initially causing 23 acres of impact. Further analysis has shown an additional 31 acres of impact for a total impact area of 54 acres. The Florida Department of Environmental Protection (FDEP) instituted an enforcement case in this matter citing the District and the contractor with a violation of Florida law and the District's permit for the use of the property.

Dredge Enterprise, LLC removed a substantial amount of the dredged materials from the impacted wetlands and attempted an unsuccessful restoration.

The District filed suit against the Dredge Enterprise, LLC in November of 2008 for damages that resulted in the release of the dredged material. That suit is pending.

The Florida Department of Environmental Protection (FDEP) considers the District to be responsible for the removal of the remaining dredged material and restoration of the contaminated wetlands.

A Consent Order with the FDEP was approved by the District's Board on April 17, 2009. This Consent Order requires the District to finish the cleanup of mud, salt and arsenic, to re-vegetate the impact areas, and to mitigate the functional loss of the wetlands. Additionally, a fine of \$57,551 was levied against the District for the spill as well as permit and monitoring violations. In the Consent Order, the FDEP agreed to sue the contractor for the spill.

The District's Memorandum of Agreement (MOA) with the Corps contains a paragraph (Paragraph 9) making the Corps responsible for correcting any problems caused by its contractors. The Corps has agreed to honor this clause. The District is negotiating with the Corps for them to conduct a portion of the remediation required by the Consent Order after the District designs the work.

**Florida Inland Navigation District  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2010**

**NOTE I – COMMITMENTS AND CONTINGENCIES (CONTINUED)**

Dredged Material Released at SJ-14 (continued)

The District has been performing the tasks outlined in the Consent Order with FDEP and has expended \$616,680 as of February 1, 2011. The District estimates that it will take up to \$2.2 million to complete the mitigation, restoration, and long term monitoring as required by the Consent Order. The District will be participating in settlement negotiations with the contractor, his insurance company and the Corps in April of 2011 to resolve payment of these expenses. If they cannot be resolved to the District's benefit then the legal suit against the contractor will proceed.

Manatee Sign Accident

In 2006, a boater struck a manatee sign in Brevard County that was previously managed by the District. At the time of the accident, the sign was being managed by the Florida Fish and Wildlife Conservation Commission (FFWCC) through a Memorandum of Agreement with the District. In 2008, the accident victims filed notice of potential monetary claim against the District and FFWCC as a result of injuries to them from the accident. The District's attorney and insurance carrier were notified and provided evidence that the District was not in legal control of the sign when it was struck. No formal suit was filed and there was a minor settlement with FFWCC and the District's insurance carrier during the year.

Grants

Grant monies received and disbursed by the District are for specific purposes and may be subject to audit by the grantor agencies. Such audits may result in requests for reimbursements due to disallowed expenditures or other actions by grantor agencies. The District does not believe that such disallowances or other actions taken by the grantor agencies, if any, would have a material effect on the financial position of the District.

**NOTE J – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance for the risks of losses to which it is exposed. Policy limits and deductibles are reviewed annually by management and established at amounts which provide reasonable protection from significant financial loss. Settlements have not exceeded insurance coverage for any of the prior three fiscal years.

The District is also covered by Florida Statutes under the Doctrine of Sovereign Immunity which effectively limits the amount of liability of districts to individual claims of \$100,000/\$200,000 for all claims relating to the same accident.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Board of Commissioners  
Florida Inland Navigation District  
Jupiter, Florida

We have audited the financial statements of the Florida Inland Navigation District (the "District") as of and for the year ended September 30, 2010 as of and for the year ended September 30, 2010 and have issued our report thereon dated May 4, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis.

*A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

To the Board of Commissioners  
Florida Inland Navigation District

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, others within the entity and is not intended to be and should not be used by anyone other than those specified parties.

*Berger, Toombs, Elam,  
Gaines & Frank*

Berger, Toombs, Elam, Gaines & Frank  
Certified Public Accountants, PL  
Fort Pierce, Florida

May 4, 2011



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## Management Letter

To the Board of Commissioners  
Florida Inland Navigation District  
Jupiter, Florida

We have audited the financial statements of the Florida Inland Navigation District, Florida as of and for the year ended September 30, 2010, and have issued our report thereon dated May 4, 2011.

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*. Disclosures in that report which is dated May 4, 2011 should be considered in conjunction with this Management Letter.

Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General. Those rules (Section 10.554(1)(i)) require that we address in the Management Letter, if not already addressed in the auditors' report on compliance and internal control whether or not inaccuracies, shortages, defalcations, fraud, and/or violations of laws, rules, regulations, and contractual provisions reported in the preceding annual financial audit report have been corrected. There were no findings reported in the preceding annual financial audit report.

As required by the Rules of the Auditor General (Section 10.554(1)(i)2.) the scope of our audit included a review of the provisions of Section 218.415, Florida Statutes regarding the investment of public funds. In connection with our audit, we determined that Florida Inland Navigation District complied with Section 218.415, Florida Statutes.

The Rules of the Auditor General (Section 10.554(1)(i)3, 4 and 5.) require that we address in the Management Letter, if not already addressed in the auditor's report on compliance and internal controls: (1) violations of laws, rules, regulations, and contractual provisions have occurred, or are likely to have occurred; (2) improper or illegal expenditures; (3) improper or inadequate accounting procedures (e.g. the omission of required disclosures from the financial statements); (4) failures to properly record financial transactions; and (5) other inaccuracies, shortages, defalcations, and instances of fraud discovered by, or that come to the attention of the auditor. Our audit did not discover any of the above items that require to be disclosed.

Florida Inland Navigation District  
Jupiter, Florida

As required by the Rules of the Auditor General (Section 10.554(1)(i)7.c and Section 10.556(7)), we applied financial conditions assessment procedures. It is Management's responsibility to monitor the entity's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same.

Florida Inland Navigation District has not met one or more of the conditions described in Section 218.503(1), Florida Statutes and is not in a state of financial emergency.

As required by the Rules of the Auditor General (Section 10.554(1)(i)7.b.), we determined that the annual financial report for the District for the fiscal year ended September 30, 2010, filed with the Department of Financial Services pursuant to Section 218.32, Florida Statutes, is in agreement with our annual financial audit report for the fiscal year ended September 30, 2010.

Pursuant to Chapter 119, Florida Statutes, this Management Letter is a public record and its' distribution is not limited. However, in accordance with auditing standards generally accepted in the United States of America, this Management Letter is intended solely for the information of Florida Inland Navigation District and Management, and the State of Florida Office of the Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

*Berger, Toombs, Elam,  
Gaines & Frank*

Berger, Toombs, Elam, Gaines & Frank  
Certified Public Accountants PL  
Fort Pierce, Florida

May 4, 2011